

**DORSET POLICE AUTHORITY****Minutes of Meeting held on 17 December 2009**

A meeting of the Dorset Police Authority was held at Police Headquarters, Winfrith on Thursday, 17 December 2009 at 10.00 am

**Present:**

- Mr M G Taylor CBE DL (Chairman)
- Col G Brierley OBE (Vice Chairman)
- Mr B G Cooper
- Mr D Crowhurst
- Mrs J T Dover
- Dr J Gosby
- Mrs E Hall
- Mr G Hepburn
- Mr F Jabbari
- Mr A Jones
- Mrs K G McNally JP
- Mr N Reed
- Mrs A Stribley
- Mr C W Weston JP
- Miss L Wilson

**Also Attending:**

- Mr M Baker QPM, Chief Constable
- Mr C D Lee, Deputy Chief Constable
- Mr J Jones, Assistant Chief Officer
- Mr G Smith, Director of Human Resources
- Mr M J Goscomb, Chief Executive
- Mr P Kent, Treasurer
- Mrs P Ford, Senior Policy Officer
- Mr P Rook, Finance Manager
- Mr N Butterworth, Temporary Head of Finance
- Mr L Blissett, Communications Officer, Media & Communications Department
- Mrs Kit Harbottle, Audit Commission

**APOLOGIES FOR ABSENCE**

99. Apologies had been received from Mr N King and Mr B Ratcliffe.

**MINUTES**

100. The minutes of the meeting held on 17 September 2009 were taken as read and were confirmed and signed.

**CODE OF CONDUCT**

101. Mr D Crowhurst declared a personal interest in minutes Nod 122 and 123 due to his role as Chairman of the Safer Theme Group of the Dorset Strategic Partnership. No other declarations of personal or prejudicial interests under the Code of Conduct were received from members.

## **AUDIT, RESOURCES AND CONTINUOUS IMPROVEMENT COMMITTEE**

- 102.** The draft minutes of the meeting of the Audit, Resources and Continuous Improvement Committee held on 3 December 2009 were presented and their adoption duly moved and seconded.

## **PROFESSIONAL STANDARDS AND DIVERSITY COMMITTEE**

- 103.** The draft minutes of the meeting of the Professional Standards and Diversity Committee held on 29 October 2009 were presented and their adoption duly moved and seconded.

## **COMMUNITY ENGAGEMENT AND COMMUNICATIONS COMMITTEE**

- 104.** The draft minutes of the meeting of the Community Engagement and Communications Committee held on 15 October 2009 were presented and their adoption duly moved and seconded.

## **HUMAN RESOURCES COMMITTEE**

- 105.** The draft minutes of the meeting of the Human Resources Committee held on 5 November 2009 were presented and their adoption duly moved and seconded.

## **INDEPENDENT CUSTODY VISITING PANEL**

- 106.** The draft minutes of the meeting of the Independent Custody Visiting Panel held on 26 October 2009 were noted by members.

## **SCHOLARSHIP TRUST**

- 107.** The draft minutes of the meeting of the Scholarship Trust held on 17 September 2009 were presented and their adoption duly moved and seconded.

## **STRATEGIC PLANNING WORKING GROUP**

- 108.1** The Chief Constable gave an update to members on the meeting of the Strategic Planning Working Group held on 3 December 2009 at which the first draft of the Policing Plan had been considered by members. One of the policing priorities had been amended to place a greater emphasis on anti-social behaviour. Reference was made to the level of resources available to neighbourhood teams, including 162 PCSOs who had not been in place two years ago. The Chief Constable did not envisage it would be possible to enhance the level of resources, but the Territorial Policing Board would be working to ensure the most effective deployment of those resources allocated to front line policing.
- 108.2** Members noted the progress on the development of the Policing Plan which would be brought for final approval to the meeting on the 12 February 2010 prior to submission to the Home Office by 31 March 2010. The Final version of the plan would be published by 30 June 2010. The Deputy Chief Constable explained that it would be difficult to address the performance gap between the measure of confidence in the Police alone (in which Dorset was currently first nationally) and

the measure of confidence in the Police and Local Authorities. This was a joint target for Forces and Local Authorities but although the target was mandatory for the police service, there was currently no mandatory requirement for Local Authorities to include the target within Local Area Agreements.

### **RESOLVED**

109. That the Chief Constable's update be noted.

### **FREEDOM OF INFORMATION ACT 2000 – PUBLICATION SCHEME UPDATE**

110.1 The Chief Executive updated members on the Authority's Publication Scheme which was based on the revised APA model scheme and had originally been approved by the Authority in December 2008. The Information Commissioner's Office (ICO) had written to the Chief Executive in October and it was clear that although revisions had been included in the scheme, the mandatory format had not been fully adopted. It was understood that a number of police authorities were in the same position and had also been contacted by the ICO. The necessary adjustments had now been made and submitted to the ICO to confirm the action taken. At this stage no further response or correspondence had been received but it was not anticipated that there would be further issues to address and members were asked to approve the updated Publication Scheme.

110.2 The Chief Constable took the opportunity to inform members of the impact on the Force of Freedom of Information (FOI) requests, 40 per cent of which were from the media. This had significant implications in terms of resources and costs and the direct costs annually of dealing with FOI requests were £95,000.

### **RESOLVED**

111. That the updated Dorset Police Authority Publication Scheme be approved.

### **THE 2009 DORSET POLICE AUTHORITY AWARD FOR EFFICIENCY AND EFFECTIVENESS**

112.1 The Chief Executive informed members of the outcome of their assessment of the two nominations for the 2009 award for efficiency and effectiveness. The 2009 nominations had again reached a very high standard, but based on members' assessments and scores, the winner of this year's award was Detective Sergeant Simon Cramp who worked in the Public Protection Unit (PPU) in the Bournemouth and Poole Division.

112.2 Since joining the PPU two years ago he had built strong and trusting relationships with both statutory and non-statutory partners and had developed the breadth of tactics and resources available to Dorset Police to ensure the safety of Domestic Violence victims. Detective Sergeant Cramp had also made a significant contribution to improving the efficiency and effectiveness of Operation Maple which he planned, led and debriefed during the peak domestic violence periods of summer and Christmas 2008 and 2009, enabling the operation to save costs as well as providing additional cover.

### **RESOLVED**

113. That the 2009 Dorset Police Authority Award for Efficiency and Effectiveness be awarded to Detective Sergeant Cramp at the Annual Awards Ceremony on 10 February 2010 and that the Chief Executive be asked to prepare a letter to the

remaining nominee for the Chairman's signature expressing the Authority's thanks and appreciation for his significant achievements that had contributed to improving the Force's efficiency and effectiveness.

## **ANNUAL AUDIT LETTER 2008/09 FOR DORSET POLICE AUTHORITY**

**114.** The External Auditor's Annual Audit Letter was reported to members, having been previously presented to the Audit, Resources and Continuous Improvement Committee at its meeting on 3 December 2009. The Use of Resources assessment, the first under the new regime, demonstrated that the Authority had sound processes in place and was achieving positive outcomes in managing finance and governing the business. The Authority had been assessed as level 3, 'performing well'. An unqualified audit opinion on the Authority's financial statements and on its arrangements for securing value for money had been given. The Treasurer congratulated the Force on the report. Members went on to discuss a number of issues in relation to the audit arrangements.

## **RESOLVED**

**115.** That the External Auditor's 2008/09 Annual Audit Letter be noted.

## **COMPREHENSIVE AREA ASSESSMENT – DORSET POLICE OVERVIEW**

**116.1** Mrs Harbottle, the Southern Region Core Team Lead for the Audit Commission, provided an overview of the Comprehensive Area Assessment (CAA), the results of which had recently been published on the [www.direct.gov.uk/oneplace](http://www.direct.gov.uk/oneplace) website on 9 December 2009. Her presentation focused on a number of key issues drawn from each of the three CAA assessments that had been made in respect of Bournemouth Council, Poole Council and Dorset County Council. She also explained how the Area Assessments related to other assessment frameworks, though the Police Report Card would not be published until March 2010. Where applicable, Police Authority Inspection findings would be included.

**116.2** The Chief Constable asked Mrs Harbottle to clarify the consultation process in terms of the reports, as he considered it unacceptable that the Chief Constable, who had overall direction and control over the Force and the Police Authority which held the Chief Constable to account, had not formally received a copy of the reports and had not had an opportunity to comment on their content in terms of factual accuracy prior to publication. Mrs Harbottle indicated that all consultation had been directed to the Local Strategic Partnership.

**116.3** He also expressed concerns about the use of language in the presentation and the short term snapshot of performance contained in the reports, which would make it difficult for members of the public to appreciate the very positive longer term performance trends. He felt that unless the reports provided additional context, there was a danger that they could have a very negative on local confidence levels. In response, Mrs Harbottle indicated that the reports were designed to focus on the current performance and were focused on the achievement of targets that had been set in the Local Area Agreements. However, it had been anticipated that members of the public would be prompted to look in more depth into the details behind the reported performance.

**116.4** The Chairman referred to the Police Authority Inspection process and raised concern that early inspections had been considered to be flawed. Although Dorset had yet to be inspected, he asked if the early inspections would be recognised as such in relation to their inclusion in the Comprehensive Area Assessment. Mrs

Harbottle indicated that representations were being made through the Association of Police Authorities at a national level.

- 116.5** In the course of further wide ranging discussion, members raised concerns about a number of additional issues that had been included in the presentation which they did not feel accurately reflected their experience locally. These included concerns that the progress that was being made in terms of road casualty reduction in the County were not properly recognised and that some reference in respect of Poole failed to recognise that Poole was the recognised as being the second safest town in the country. In response, Mrs Harbottle referred members to the full reports that had been published on the website which gave greater detail. The Assistant Chief Officer took the opportunity to express his concern that the assessments had not commented on funding or provided any context about the challenges presented in terms of resources across the different regions.
- 116.6** Members expressed their serious concerns that the Chief Constable and Chairman had not had prior sight of the reports and had not had the opportunity to discuss matters of fact and the wording. They also sought an assurance that there would be no reoccurrence of such difficulties in future years. Drawing the discussion to a close, the Chairman stated that the CAA exercise had drawn more criticism than virtually any other that the Authority had experienced in recent years and a lot of work would now be necessary to address the concerns of the Force and Authority if it was intended to continue with the Comprehensive Area Assessment arrangements in their current form.

#### **RESOLVED**

- 117.** That the report be noted.

#### **PERFORMANCE REPORT 2009/10 - APRIL TO OCTOBER 2009**

- 118.1** Presenting the latest quarterly performance report, the Chief Constable referred to the Force's continued good performance in many critical areas. The number of violent crimes, including most serious violence had continued to fall as had the number of serious acquisitive crimes. Dorset had the lowest level of acquisitive crime in the Force's Most Similar Group (MSG) of forces with levels over the first 7 months of 2009/10 falling by 2.2%. The latest figures showed that confidence levels in the Force remained the highest nationally at 65.5%.
- 118.2** He went on to give examples of the outcomes of a number of operations that had resulted in a number of convictions for serious crimes including five sentences totally 72 years for conspiracy to import drugs, the arrest of 41 people for drugs supply offences of which 30 have been convicted to date, and the disruption of two organised crime gangs involving 20 arrests for firearms, money laundering and drugs.
- 118.3** Members reviewed the report in detail and raised a number of issues. The Chief Constable confirmed that a 'No Excuses' campaign to improve road safety was due to be launched in January. Members also noted the latest statistics arising from the Christmas Drink Drive campaign. Members raised some concerns about the detection rates, particularly in relation to serious sexual offences. The Chief Constable indicated that Operation Phoenix had been set up to consider how the performance could be improved and emphasised the importance of the quality as well as the quantity of detections. Operation Phoenix was the subject of a separate report as the next item on the agenda. A member asked for the inclusion of fixed penalties in future quarterly performance reports and the Chief Constable

suggested that this be discussed with the Chief Executive to clarify the categories required.

- 118.4** In response to a further question, the Deputy Chief Constable explained that the methodology for recording satisfaction rates between White and Black and Ethnic Minority (BEM) victims resulted in the figures being skewed. When there were no victims from BEM communities in a particular crime type, the satisfaction rating was classed as zero. Further enquiries were being made to clarify the position.

#### **RESOLVED**

- 119.** That the performance report be noted.

#### **OPERATION PHOENIX**

- 120.** The Chief Constable updated members on the Force's initiative to improve the overall quality of volume crime investigations, enhance capability and efficiency and delivery improved services to victims and witnesses. The operation would result in the streamlining of all investigative resources and the implementation of a revised volume crime investigation model with three principle objectives. To improve the overall standard of volume crime investigation, to increase the number of persons brought to justice and to improve the quality of service being provided to victims and witnesses. The operation would continue for the remainder of the performance year and members would be able to judge its success with regard to detections through the regular quarterly performance monitoring report.

#### **RESOLVED**

- 121.** That the report be noted.

#### **ANTI-SOCIAL BEHAVIOUR: TACKLING, NOT TOLERATING**

- 122.1** The Chief Constable presented a report that set out details of a recent package of measures that had been announced by the Home Secretary to tackle anti-social behaviour. These included stepping up action on breaches of anti-social behaviour orders, agreeing and publicising local minimum service standards, the provision of targeted support and challenge to areas where more than 25% of the population think anti-social behaviour is a major problem and extending Victim Support services to victims and witnesses of anti-social behaviour.
- 122.2** He indicated that there was one area within the County, the Bourne Valley area of Poole, which had been identified as requiring targeted support and £90,000 had been awarded by the Government Office for the South West (GOSW) to assist. The main vehicles for partnership working were the Local Strategic Partnerships and Crime and Disorder Reduction Partnerships. The Assistant Chief Constable (Operations) was working closely with partner agencies to ensure that the Force delivers a properly co-ordinated and targeted response. Members discussed some recent cases that had come to their attention and welcomed the work that the Force was already undertaking to deal with anti-social behaviour.

#### **RESOLVED**

- 123.** That the report be noted.

## **BUDGET MONITORING REPORT 2009/10 – SECOND QUARTER**

- 124.1** The Chief Constable presented an overview of revenue expenditure at the end of September 2009 with current projections showing a potential overspend of £72,000 out of the total net revenue budget of £115.9m. The projected net overspend related to various devolved budgets. He went on to explain the major variances which included a projected underspend of £626,000 on Police Officer pay, pension, National Insurance and allowances which was mainly due to higher than budgeted extended leave breaks, maternity leave and seconded officers as well as delays in civilianising posts. Other significant variations included a projected overspend of £65,000 in the Major Operations Contingency Fund and a projected under recovery of £92,000 in respect of interest on balances. The Police Authority had agreed in September that any residual underspend would be used to offset the impairment arising from the investment in Icelandic Banks in 2008. A total of £254,000 was projected.
- 124.2** A breakdown of the current year capital programme was given showing one significant underspend for the Bournemouth Custody scheme which was due to be completed in 2010/11. Further, it was reported that opportunity was being taken to reduce capital expenditure wherever practical. The resultant savings would be used to reduce the requirement for additional funding in future years. Expenditure on Air Support provided by Home Office Grant was on hold pending the progressions of the regional and national collaboration projects for air support provision.
- 124.3** A breakdown of overall debt receivable as at 12 November 2009 was provided which stood at £1,220,000. In response to members' questions, the Assistant Chief Officer indicated that debts were closely monitored and none were considered to be at risk and the Director of Human Resources provided further context to the loss of budgeted income in respect of the provision of courses on behalf of Canterbury University.

### **RESOLVED**

- 125.** That the report be noted.

## **BUDGET 2010/11 - REPORT BY THE TREASURER**

- 126.1** The Treasurer set out the national financial context in relation to public services following the recent Pre Budget Report announcement. He informed members that the provisional 2010/11 settlement had been republished by the Government for consultation on 26 November 2009 which indicated no change for any Police Authority in Formula Grant Allocations. The National increase allocated by Formula for each of the three years would be 2.7%. Floor protection had been retained at 2.5%. Authorities would be expected to deliver cashable efficiency gains of 3% in 2009/10, and 4% in 2010/11, a cumulative total of 10.3%. Council Tax capping powers had been retained by the Government which expected the "average Band D council tax increase in England to fall to a 16 year low in 2010/11". The capping powers had been applied to three Police Authorities in 2009/10 (Cheshire, Leicestershire and Warwickshire) and these authorities would have their precept increase limited in 2010/11 to around 3%.
- 126.2** Without the protection of the 'floor' mechanism, Dorset Police funding would be £2.640m lower. Dorset's formula funding allocation was again the second lowest of the shire authorities amounting to £93.92 per head compared to an average of £115.65. The Treasurer's report provided details of the Home Office specific grant funding totalling £7.76m for 2010/11. Specific Grants in respect of the Western

Divisional PFI and DESPI PFI were also provided at £2.346m and £2.892m respectively for 2010/11.

- 126.3** The Treasurer commented on the Chief Constable's provisional budget requirement that had been set out in a separate paper. The requirement represented a spending increase of £4.1m or 3.54%, which was above the 2.5% central revenue funding increase for Dorset. Since all spending above Government funding levels was 100% funded by council taxpayers, this would lead to a council tax increase of 4.96%, to £180.99 for a Band D taxpayer. He indicated that the actual tax bases and final grant figures would not be available until January 2010, and the projected budget requirement could need to be amended to remain within the anticipated capping threshold.
- 126.4** Members were informed that any representation to the provisional settlement figures would need to be made by 6 January 2010. The Chief Executive explained that consultation with the public had been included within the community safety survey although the results would not be available until January 2010. Members discussed how best to make representations this year and asked the Chief Constable and Chairman to draft a joint letter to the Department for Communities and Local Government indicating the Authority's concerns, to be copied to all the Dorset MPs who would be asked to represent the Authority's views and concerns to Government.

#### **RESOLVED**

- 127.1** That the contents of the report be noted as technical background to the budget requirement set out in the Chief Constable's report.
- 127.2** That no additional consultation with the community be undertaken at this stage.
- 127.3** That representations in writing to be made to the Department for Communities and Local Government, to be copied to Dorset's MPs who would be asked to represent the Authority's views and concerns to Government.

#### **BUDGET 2010/11 - CAPITAL PROGRAMME**

- 128.1** The Chief Constable set out the Capital Programme for 2010/11 which totalled £4.506m. This included the agreed DESPI Capital contribution payable to the provider 12 months after occupation, various capital bids approved by the IS Strategy Board, the Vehicle Replacement Programme, the replacement of the Finance, Payroll and HR Systems, a Performance Management system to allow efficiencies to be achieved and an urgent requirement to replace the cooling system in the Control Room to avoid major disruption to systems.
- 128.2** The Capital Programme would be funded by way of capital grant, borrowing and capital receipts. Additional borrowing of £890,000 would be required. The revenue effect over the next five years was detailed in the report. Three schemes that had been identified for early funding: the Wide Area Network replacement, the Server replacement and the Police National Database, enabling the Force to be an early adopter Force, were considered by Members involving a total capital cost of £348,000.

#### **RESOLVED**

- 129.1** That the capital programme be provisionally approved for inclusion in the budget proposals to be presented on 12 February 2010.

- 129.2** That the three IS bids shown at paragraph 4.2 of the Chief Constable's report be approved for expenditure in the current financial year.

## **BUDGET 2010/11 – REVENUE BUDGET PROPOSALS**

- 130.1** The Chief Constable presented his revenue budget proposals for 2010/11 which were consistent with the Medium Term Financial Strategy presented to the Police Authority meeting on 17 September 2009. He reiterated the most significant financial issue facing the Police Authority was the scale of the national deficit in public finances and the 2010/11 budget now presented had therefore taken every opportunity to prepare for the uncertain financial future.
- 130.2** There would be 2.5% increase in grant funding made available in 2010/11 on the previous year. As expected, there had been no change to the funding formula and funding for revenue specific grants had also been provisionally agreed at the level proposed in December 2007. However, the capital grant, ports policing security grant and the Olympic security grant remained to be announced. The settlement was above the headline inflation rate and only slightly below the level of anticipated pay awards and other significant cost pressures meant that savings would be required to achieve a balanced budget for any precept increase below 5.84%. Members were advised that the figures were currently provisional as the final settlement, collection fund and tax base figures would not be available until the February meeting.
- 130.3** The Chief Constable's report went on to set out the proposed revenue budget requirement and the overall budget context including the key assumptions underlying the budget calculations. Details were given of the main variations between 2008/09 and 2009/10 including pay awards, price inflation, the full year effect of previous year's decisions and the revenue effect of DESPI and the Bournemouth Custody Project. Further variations included the impairment of the prior year investments of £0.2m were also included as well as details of the base budget savings amounting to £616,000 that were additional to Cost Challenge savings and had been made with no direct loss of service.
- 130.4** The report also set out the savings that had been identified by the Cost Challenge process that was part of the financial toolkit previously agreed by the Authority which had identified the potential for £1.4m savings in 2010/11 and £4.4m in 2011/12. A total of 32 posts had been put forward under Cost Challenge for civilianisation but only 12 posts remained within the limit of 50 civilianisations agreed by the Police Authority to take place over five years. The ten civilianisations that would realise the most benefit to the Force would therefore be pursued, leaving flexibility to consider two further civilianisations at a later date. The report also outlined a number of risks inherent in the budget proposals.
- 130.5** The proposals set out in his report would require a precept increase of 4.96% resulting in budget increase of 3.6% but, at best, would provide a 'stand still' level of service leaving a further £379,000 of savings in addition to those already identified still to be achieved.
- 130.6** Members discussed the Chief Constable's budget proposals and the implications in detail with particular reference to the impact on the council tax, the impact on police officer numbers, the requirement for additional resources in the new custody facilities and the challenges and uncertainties beyond 2010/11. Taking into account the reports of the Treasurer and the Chief Constable reflecting the serious national economic context, the potentially tighter capping regime this year and the implications of anticipated future actions by Government to address the national fiscal deficit, members saw merit in considering two options in respect of the

precept increase with Option A being a 4.96% increase as recommended by the Chief Constable, and Option B being a 3.5% increase. On that basis, the Chief Constable was asked to prepare two budgets for members' consideration in February when the full implications and risks associated with the two alternatives would be discussed in detail, relative to the information that was then known, including the results for the community safety survey in respect of precept increases.

### **RESOLVED**

- 131.1** That the Chief Constable be required to prepare two draft revenue budgets for 2010/11 for consideration by the Police Authority at its meeting in February based on budget increases implying a 4.96% and 3.5% precept increase.
- 131.2** That the Treasurer be required to advise on the 2010/11 precept for policing purposes for consideration at the February meeting.
- 131.3** That the application of the savings achieved under Cost Challenge be approved.
- 131.4** That the transfer to reserve of any surplus savings be agreed and reviewed as part of the Medium Term Financial Plan in the summer of 2010.

### **EFFICIENCY AND PRODUCTIVITY STRATEGY – MONITORING REPORT**

- 132.** The Chief Constable provided the latest update on the efficiency and productivity strategy for 2008/11. He noted that Dorset Police is now half way through the plan which is set to deliver overall efficiencies of 10.3% of Gross Revenue Expenditure of £11.274. A total of £5.478m or 49% of the target had been identified or achieved to date with further anticipated savings in 2010/11 of £2.954m. This would leave an unidentified balance of £2.842m to reach the 2008/11 target. A detailed breakdown was provided as well as a summary of the initiatives intended to identify further efficiency gains.

### **RESOLVED**

- 133.** That progress in relation to the Efficiency and Productivity Strategy 2008/11 be noted.

### **DORSET 2010 CLOSEDOWN REPORT**

- 134.1** The Chief Constable presented a closedown report in respect of the Dorset 2010 project which had focused on a number of objectives to ensure the Force had the capacity and capability to deliver the policing objectives. The project had been overseen by the Force Executive Board and members of the Police Authority. All areas of growth that had been identified as a high priority had now been achieved including the redirection of over £2.2m of resources to improve operational capability. Medium and Low priority growth that had not yet been funded continued to be considered as funding was identified.
- 134.2** Although the 2010 programme would be formally closed, he indicated that the Force would continue to adopt a structured approach to continuous improvement review and challenge and in future the programme would be reported to members of the Audit, Resources and Continuous Improvement Committee within the established arrangements.

## **RESOLVED**

135. That the report be noted.

## **STRATEGIC ASSESSMENT AND CAPABILITY REVIEW**

136. The Chief Constable updated members about the Force's recent Strategic Assessment and Capability Review. The review had considered the anticipated demands on Dorset's Policing Services which were expected to increase at a time when the financial context is expected to place Force Budgets under significant pressure for a number of years. The focus of the review had been to identify potential threats and capability gaps which the Force would need to take account of in the development of its organisation and services. As a result of the high level review, seven work streams would be undertaken within the Force's Continuous Improvement Framework. Following a review of the most appropriate methodology to apply to the review a 'systems thinking' approach would be adopted to provide a clear focus on service delivery.

## **RESOLVED**

137. That the report be noted.

## **SOUTH WEST REGIONAL COLLABORATION PROGRAMME GOVERNANCE – ESTABLISHMENT OF POLICE AUTHORITY JOINT COMMITTEE**

- 138.1 The Chief Executive presented a report that set out a proposal to establish a Police Authority Joint Committee as the governance mechanism for police collaboration in the South West. A draft agreement, which was being considered by all Police Authorities in the South West this month, was presented to members along with a brief summary of how the agreement had been developed. If agreed by all Authorities, it would be established as the binding mechanism for police collaboration in the South West.
- 138.2 Police Authority representation on the Joint Committee was discussed by Members and the Chief Executive recommended that in the interests of continuity the Chairman of the Police Authority who already represents the Police Authority's Interests regionally on the Chiefs' and Chairs' group be nominated. He further recommended that, given the focus of the regional collaboration programme, the Chairman of the Audit, Resources and Continuous Improvement Committee be nominated as the Authority's second member to serve on the new Joint Committee.

## **RESOLVED**

- 139.1 To approve the establishment of a Police Authority Joint Committee for Regional Collaboration on the terms set out in the draft agreement attached to the Chief Executive's report.
- 139.2 To agree that the Chairman of the Authority and the Chairman of the Audit Resources and Continuous Improvement Committee be nominated to serve on the Police Authority Joint Committee for the year 2009/10, and agree to the necessary delegation of powers to these members, consistent with the terms of the draft agreement.

## **SOUTH WEST REGIONAL COLLABORATION PROGRAMME UPDATE**

- 140.1** The Chief Constable updated members on the progress of the regional and local collaboration work being undertaken. Members were advised of progress in relation to a number of specific work streams including telephony analysis, covert capability and technical support under the crime portfolio, firearms training and asset management and firearms licensing under the operations portfolio and a collaboration model for corporate services.
- 140.2** Members discussed funding of the programme which was based upon £30,000 per Authority and 25% of the first full year's saving from any workstream. It was proposed that this model of funding continue for the next financial year with expenditure and performance monitored through the Regional Governance Structure and reported to the Police Authority.

### **RESOLVED**

- 141.1** That progress being made on Regional Collaboration be noted.
- 141.2** That members agreed to the continued funding as set out in paragraph 4.1 of the report.

## **THE EQUALITY, DIVERSITY AND HUMAN RIGHTS STRATEGY FOR THE POLICE SERVICE**

- 142.** The Chief Constable circulated a copy of the Equality, Diversity and Human Rights Strategy for the Police Service. He informed members that the Force was still awaiting the associated action plan for the strategy which would provide more detailed implications for the Force. He also informed member that the Equality Standard had been launched in December setting out the standards of expected achievement for Forces. All Forces would be expected to reach the baseline standard in time for the HMIC Workforce Inspection that was due to take place in September 2010.

### **RESOLVED**

- 143.** That the report be noted.

## **UNANNOUNCED JOINT CUSTODY INSPECTION**

- 144.1** The Chief Constable provided a verbal update, informing members that HMIC together with Her Majesty's Prison Service (HMPS) had arrived unannounced on 9 November 2009 with a team of nine to inspect the Force's custody facilities. The Force had been given no prior warning of the visit and all custody sites had been inspected, together with the Force management and staffing arrangements. At the briefing following the inspection positive feedback was given in respect of high levels of confidence among custody staff. Unsurprisingly, however, the physical inspection of the cells and associated facilities identified significant deficiencies in Bournemouth and Poole which were already being addressed in the new facilities recently opened in Poole and due in autumn 2010 in Bournemouth.
- 144.2** The Force had written to the HMIC in response to their visit and was awaiting their draft report which was expected at the end of January. A formal consultation would then take place prior to the issue of a final report. In the interim, a number of minor actions had been taken to address specific maintenance issues. Three cells

at Bournemouth had been decommissioned as the cost of remedial work would be disproportionate in view of the new facilities.

- 144.3** The Chief Executive explained that he, the Authority's lead member on custody visiting and the Chairman of the Independent Custody Visiting Panel had all been interviewed during the unannounced inspection and had been present to hear the inspectors' initial briefing following the inspection. The Force and Authority would be working together to produce the response to the draft report on the inspection when it was received and members would be kept updated. Mr Jabbari indicated that he was pleased with the many positive aspects of the inspectors' initial findings.

### **RESOLVED**

- 145.** That the report be noted.

### **2012 OLYMPIC GAMES**

- 146.1** The Chief Constable provided members with an update on progress in respect of the delivery of the security operation for the 2012 Olympic Games. The Airwave Business Case, approved by the Police Authority on 17 September 2009, had now received national Group Investment Board (GIB) approval and the necessary contract between Airwave Solutions Ltd and the National Policing Improvement Agency (NPIA) for the enhancement of the Airwave radio service had been signed. Funding totalling £966,900 had now been secured for the planning team, the intelligence analyst and researcher, as well as premises and other running costs. Discussions in respect of the additional Planning Team requirements were ongoing between the Olympic Planning Team, the Programme Team and Her Majesty's Inspector of Constabulary (HMIC) although there was still no indication of likely timescales in which further funding would be made available.
- 146.2** The current position on a number of specific areas of current activity were also reported to members including ANPR and CCTV, Accommodation, Military aid, Olympic Control Infrastructure, Site and Venue Security and Testing and exercising. Further updates would be provided as and when there were any material changes to the current position.

### **RESOLVED**

- 147.** That the report be noted.

### **PROVISION OF AIR SUPPORT**

- 148.1** The Chief Constable updated members on the current position of Air Support in terms of performance, financing and collaboration. Significant recent increases in the cost of parts had necessitated an increase in the maintenance budgets next year. However, a new contract for the provision of pilotage had resulted in savings of £225,000 over the five year contract and the number of Air Support Officers had also reduced by four. The South West Region Collaboration proposals had been agreed by Chiefs and Chairs in September 2008, but there had been delays in implementation to allow other forces to resolve contractual issues. A national programme had also been agreed by ACPO led by the Chief Constable of Hampshire Constabulary which it was anticipated would be implemented in April 2012.

**148.2** Members considered the timing of the Sale/Replacement of the Helicopter and potential costs over 10 years. However, due to the current regional and national collaboration programme it was agreed that it was appropriate that any decision around the procurement of a replacement helicopter should be delayed.

### **RESOLVED**

**149.1** That the performance and value provided by the air support unit be noted.

**149.2** That the current position in respect of collaboration be noted.

**149.3** That the necessary delay in determining a replacement strategy for the helicopter be noted.

### **POLICING AND CRIME ACT 2009 – AVIATION SECURITY PROVISIONS BOURNEMOUTH INTERNATIONAL AIRPORT**

**150.1** The Chief Constable updated members on new provisions under the Policing and Crime Bill relating to airport security. These included a requirement to establish a Risk Advisory Group which would be required to produce a risk report on threats and security arrangements. The cost of any policing requirements in response to the risk must be met by the Airport. The airport manager was responsible for establishing the Security Executive Group, the membership of which would include, as a minimum, a representative of the airport manager and representatives of the chief officer of police and the police authority for the relevant area and a representative of airlines operating at the airport. The Security Executive Group would be responsible for producing the Airport Security Plan, formally documenting the security measures to be taken at the airport and the procedures to be used to monitor the implementation of these measures.

**150.2** Members were updated on the new arrangements, appeals procedure and timetable for implementation which was likely to run over a period of 15 months commencing in January 2010. Further guidance was awaited. The Chairman suggested that the role for a Police Authority member fitted well with Col Brierley's County Council Roads and Transportation portfolio but a reserve member would also need to be identified and expressions of interest should be passed to the Chief Executive.

### **RESOLVED**

**151.** That the report be noted.

### **HMIC PREVENT: PROGRESS AND PROSPECTS REPORT**

**152.1** The Chief Constable updated members on the summary of the HMIC inspection report which considered how all forces have implemented the 'Prevent' agenda. The inspections took place between November 2008 and February 2009. Specific gradings were not given although Dorset was seen to be progressing with the implementation in all key areas and was judged to be the most advanced in relation to its governance, leadership and structures.

**152.2** Members were informed that it was likely that further HMIC Inspections of the implementation of Prevent would take place in 2010/11, although no dates had yet been set. They were also made aware that the Association of Police Authorities had recently published a framework which included details of the roles and responsibilities of police authorities locally. Details had been provided to the Force

would be working with the Chief Executive to identify and implement any necessary actions.

### **RESOLVED**

153. That the report be noted.

### **LORD LAMING REVIEW OF THE CASE OF BABY PETER**

154.1 The Chief Constable informed members about a review of child protection arrangements that Force had undertaken following the publication of Lord Laming's review following the tragic case of Baby Peter. While it was recognised there are no absolute guarantees, the Force had taken a holistic approach to minimising risk and to ensuring a co-ordinated multi-agency approach. This had involved a multi agency seminar attended by over 100 local practitioners.

154.2 Many of the detailed recommendations made by Lord Laming related to other agencies and the Force was actively working with them through the Local Safe Guarding Children's Boards. The challenging recommendations of co-location of child protection is still being reviewed in order to get the right balance and resource model in place to reconcile the Force requirement for co-location of its own Public Protection Unit and the desire to co-locate with partner staff. The Department for Children, Schools and Families is expected to produce new guidance early next year and a further review would be undertaken when the report is published.

### **RESOLVED**

155. That the report be noted.

### **CHILDREN AND YOUNG PEOPLE STRATEGY**

156. The Chief Constable updated members in respect of the Joint Children and Young People Strategy which was approved two years ago. Key areas of activity were reported to members including developments in relation to restorative justice, the co-location of the Child Abuse Investigation Team and the introduction of the ACT NOW package as part of the Prevent Agenda. Members were informed that new ACPO guidance was anticipated in the light of Lord Laming's recommendations and a revised strategy would be reported to Members in June 2010.

### **RESOLVED**

157. That the report be noted.

### **ACPO e- CRIME STRATEGY**

158. The Chief Constable updated members on the ACPO e-Crime strategy which set out the strategic approach that the Police Service would take to e-Crime over the next 18 months. E-Crime had been identified by members of the public in Dorset as a particularly significant concern in recent community safety surveys and additional questions in the current survey would provide the opportunity to explore this further. The strategy had been welcomed on a regional basis and the Force would be engaging fully with the region and aligning the strategy into Force's core business, however the issue of funding and aligning appropriate resources would remain challenging.

## **RESOLVED**

159. That the report be noted.

## **EXCLUSION OF THE PRESS AND PUBLIC**

### **RESOLVED**

160. That under Section 100(A)(4) of the Local Government Act 1972 it be agreed to exclude the press and public for the items of business referred to in Minutes Nos. 161 to 167 below on the grounds that it was likely that if members of the public were present there would be disclosure to them of exempt information as defined in Paragraphs 1, 3 and 7 of Part 1 of Schedule 12A to the Act and that it be agreed that the public interest in withholding the information outweighed the public interest in disclosing the information to the public.

## **CHIEF OFFICER APPOINTMENTS AND REMUNERATION COMMITTEE**

161. The draft minutes of the meeting of the Chief Officer Appointments and Remuneration Committee held on 21 September 2009 were presented and their adoption duly moved and seconded.

## **BUSINESS CASE ON OLYMPIC CONTROL INFRASTRUCTURE FOR THE OLYMPIC SECURITY OPERATION IN DORSET**

162. Members were asked to consider the Business Case and approve their preferred option.

### **RESOLVED**

163.1 That the report be noted.

163.2 That option 1 of the business case on the Olympic Control Infrastructure requirements for the security operation in Dorset be approved as recommended by the Olympic Planning Board.

## **CAPITA CONSULTANCY**

164. The Chief Constable updated members on proposals following a recent consultancy exercise.

### **RESOLVED**

165. That the report and appendices be noted.

## **ACCOMMODATION STRATEGY AND CAPITAL RECEIPTS**

166. Members were asked to consider the disposal of assets in accordance with the Force Accommodation Strategy.

**RESOLVED**

**167.** That the disposal of assets as set out in appendix A of the report be approved.

*[Meeting ended at 1315 pm]*